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## **List of Exhibits**

- Exhibit CAJ-1:       Resume of Christopher James
- Exhibit CAJ-2:       Monthly Average Electricity Price Differentials Between Eastern  
and Western PJM
- Exhibit CAJ-3:       Map of Ozone Non-attainment Areas in Virginia and Neighboring  
States
- Exhibit CAJ-4:       Map of Fine Particulate Non-attainment Areas in Virginia and  
Neighboring States

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1 **I. INTRODUCTION**

2 **Q. What is your name, position and business address?**

3 A. My name is Christopher A. James. I am a Senior Associate at Synapse Energy  
4 Economics, Inc., 22 Pearl Street, Cambridge, MA 02139.

5 **Q. Please describe Synapse Energy Economics.**

6 A. Synapse Energy Economics (“Synapse”) is a research and consulting firm  
7 specializing in energy and environmental issues, including electric generation,  
8 transmission and distribution system reliability, market power, electricity  
9 market prices, stranded costs, efficiency, renewable energy, environmental  
10 quality, and nuclear power.

11 Synapse’s clients include state consumer advocates, public utilities  
12 commission staff, attorneys general, environmental organizations, federal  
13 government and utilities. A complete description of Synapse is available at  
14 our website, [www.synapse-energy.com](http://www.synapse-energy.com).

15 **Q. Please summarize your educational background and recent work**  
16 **experience.**

17 A. I graduated from the Worcester Polytechnic Institute in 1978 with a Bachelor  
18 of Science Degree in Mechanical Engineering.<sup>1</sup> My undergraduate thesis  
19 focused on design and construction of a low-cost hyperbolic solar collector. In  
20 1988, I received a Master of Arts Degree in Environmental Studies from  
21 Brown University. My graduate thesis focused on criteria and toxic emissions  
22 from medical waste incineration. In addition, I have taken numerous EPA  
23 courses in air pollution science, combustion, continuous emissions monitors  
24 and boiler operation. I have taken an environmental law course at the  
25 University of Hartford.

26 From 1984 to 2007, I worked for, in chronological order, the Rhode Island  
27 Department of Environmental Management; the US Environmental Protection  
28 Agency (“EPA”), Seattle, Washington; and the Connecticut Department of  
29 Environmental Protection (“DEP”). I was Manager of Climate Change and

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<sup>1</sup> Exhibit CAJ-1: Resume of Mr. James

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1 Energy Program for the Connecticut DEP, and also served as Director of Air  
2 Planning. From 1999 to 2007, I served as the DEP representative to the  
3 Connecticut Energy Conservation Management Board, a statutorily created  
4 body responsible for the oversight, planning and administration of the state's  
5 energy efficiency, conservation and load management programs, currently  
6 funded at approximately \$87 million annually.

7 As Director of Air Planning for the Connecticut DEP, I was responsible for  
8 developing and implementing the state's air quality plans, referred to as state  
9 implementation plans or SIPs. Under my direction, air quality plans, policies  
10 and regulations were developed and implemented to ensure that Connecticut  
11 made progress to meet and attain National Ambient Air Quality Standards.  
12 The entire state of Connecticut is designated non-attainment for ozone and the  
13 southern part of the state is designated non-attainment for fine particulate  
14 matter ("PM<sub>2.5</sub>"). Since Connecticut's non-attainment is partially caused by  
15 emissions from upwind sources, particularly electric generating plants, I  
16 worked frequently with regional planning organizations, such as the  
17 NESCAUM (Northeast States for Coordinated Air Use Management) and the  
18 Ozone Transport Commission, to agree upon and develop emissions control  
19 strategies that could be applied consistently across the states to ensure that  
20 emissions reductions were equitable, and to minimize the potential for one  
21 area to benefit economically from less stringent requirements.

22 I also served as co-chair of the National Association of Clean Air Agencies'  
23 global warming committee, co-chair of the New England Governors/ Eastern  
24 Canadian Premiers' global warming committee, co-chair of the Regulatory  
25 Assistance Project's distributed resources collaborative, and I co-chaired the  
26 NESCAUM collaborative to develop a model rule for environmental  
27 performance standards. I was the Connecticut staff lead for development of  
28 the Regional Greenhouse Gas Initiative; DEP staff lead on the Governor's  
29 Climate Change Coordinating Committee and the Connecticut DEP  
30 representative to the New England Demand Response Initiative. I was also  
31 one of only two air regulators on the EPA/DOE Leadership Group to develop  
32 and implement the National Action Plan for Energy Efficiency.

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1 I joined Synapse in August 2007. My recent clients have included the Sierra  
2 Club, California Energy Commission, Maine Public Utilities Commission, the  
3 New Jersey Ratepayer Advocate, AARP, the National Association of Clean  
4 Air Agencies, Environmental Defense, EPA and the Regulatory Assistance  
5 Project (in which I am working with Chinese air quality officials to reduce the  
6 environmental impacts from coal-fired power plants).

7 I have testified before state regulatory commissions in Connecticut in  
8 proceedings related to the siting of new power plants and emissions standards  
9 for new distributed resources. I have testified before the Iowa Utilities Board  
10 in a proceeding related to approval of an energy efficiency program. I have  
11 submitted testimony to the Wisconsin Public Service Commission in a 2009  
12 proceeding related to approval of cost-recovery for emissions control  
13 equipment. I have also participated in and presented testimony before state  
14 and Federal courts in cases involving violations of the Clean Air Act. These  
15 include asphalt plants, wood products facilities, aerospace production facilities  
16 and power plants. I was the EPA Region 10 technical lead for the first  
17 nationally coordinated enforcement actions of the Clean Air Act in 1991-92  
18 against Louisiana-Pacific; in multimedia enforcement actions against two pulp  
19 mills in Alaska; and in several actions against power plants. Each of the power  
20 plant cases were settled prior to the remedy phase of the respective trials.

21 A copy of my current resume is attached as Exhibit CAJ-1.

22 **Q. On whose behalf are you testifying in this case?**

23 A. I am testifying on behalf of the Sierra Club.

24 **Q. Have you testified previously before this Commission?**

25 A. No.

26 **Q. What is the purpose of your testimony?**

27 A. Synapse was retained by the Sierra Club to assist in its evaluation of the  
28 Application of PATH Allegheny Virginia Transmission Corporation, Case No.  
29 PUE-2009-00043, that was filed with the Virginia State Corporation  
30 Commission on May 19, 2009.

31 This testimony presents the results of my analysis.

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1 **Q. Please summarize your conclusions.**

2 A. My conclusions are as follows:

3 1. The PATH transmission line will increase generation by dirtier coal-fired  
4 power plants in western PJM.

5 2. Increased generation in western PJM due to the PATH transmission line will  
6 impact Virginia and other eastern states due to transported air pollution.

7 3. The additional air pollution will affect Virginia's existing and future expected  
8 ozone and fine particulate non-attainment areas, making it more difficult for  
9 the State to meet public health standards.

10 **Q. Please explain how you conducted your investigations in this proceeding.**

11 A. I have reviewed the application, testimony and exhibits filed by the PATH  
12 Allegheny Virginia Transmission Corporation in this proceeding. I have  
13 reviewed the information and documents, including confidential documents,  
14 provided by the Applicants in response to data requests submitted by the  
15 Sierra Club and the staff of the Virginia State Corporation Commission. I also  
16 have reviewed public information related to the issues addressed in the  
17 Applicants application, testimony and exhibits and in our testimony and  
18 exhibits.

19 **II. THE PATH TRANSMISSION LINE WILL INCREASE GENERATION**  
20 **BY DIRTIER COAL-FIRED POWER PLANTS IN WESTERN PJM.**

21 **Q. Have you conducted an analysis of the impact of the PATH transmission**  
22 **line on generation in PJM?**

23 A. Yes.

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1 **Q. Please explain your findings.**

2 A. Construction and completion of the PATH transmission line will increase  
3 emissions of sulfur oxides (SO<sub>2</sub>), oxides of nitrogen (NO<sub>x</sub>), fine particulate  
4 (PM<sub>2.5</sub>), mercury and carbon dioxide (CO<sub>2</sub>). My analysis is conservative, and I  
5 believe that my analysis has understated the quantity of air pollution increase  
6 that would occur as a result of completion of the PATH transmission line.

7 Oxides of nitrogen are pre-cursors to the formation of ozone and fine  
8 particulate. Both oxides of nitrogen and sulfur oxides are responsible for acid  
9 deposition, which has affected the region's forests and Chesapeake Bay. The  
10 fine particulate forms of oxides of nitrogen and sulfur oxides (nitrates and  
11 sulfates, respectively) also are responsible for regional haze and impairment of  
12 visibility. Shenandoah National Park is particularly affected by regional haze  
13 and has many periods of impaired visibility. Mercury emissions from power  
14 plants have led many states to impose advisories to limit the consumption of  
15 fish caught on their rivers, lakes and other bodies of water. In Virginia, there  
16 are existing fish advisories that warn against consumption of fish in eight river  
17 basins.<sup>2</sup>

18 **Q. How was your analysis conducted?**

19 A. I conducted a conservative high-level analysis of the likely emissions impact  
20 of the PATH line. I based this assumption on responses to discovery requests  
21 and testimony by the Applicants. I assumed that because the PJM region to the  
22 west of the PATH terminus has a lower locational marginal price than the PJM  
23 region at the eastern PATH terminus that, should PATH be built, the least  
24 expensive plants to the west of the PATH terminus would increase output,  
25 while the most expensive plants in the east would decrease output.<sup>3</sup> The  
26 resulting increase in emissions in the west, minus the resulting decrease in

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<sup>2</sup><http://www.vdh.state.va.us/epidemiology/DEE/publichealthtoxicology/advisories/index.htm>

<sup>3</sup> Exhibit CAJ-2 provides a graph of these differential prices in electricity between eastern and western PJM



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1 emissions in the east is what I am considering the emissions impact of the  
2 PATH line. This scenario assumes no increased demand within PJM.  
3 However, if demand does increase, I would expect that emissions would  
4 increase in western PJM and that overall emissions would be greater than what  
5 I have provided here.

6 In total, I found that, if the line carries 2000 MW per hour on every hour from  
7 west to east, <sup>4</sup> CO<sub>2</sub> emissions will increase (net) by 3.75 to 7.79 million tons  
8 per year, SO<sub>2</sub> emissions will increase by 67,000 to 88,000 short tons per year,  
9 and NO<sub>x</sub> emissions will rise by 12,000 to 20,000 short tons per year. These  
10 increased emissions result from simply moving generation from the east to the  
11 west, with no net gain in power output.

12 The analysis draws on 2008 data from the EPA Clean Air Markets Division  
13 Continuous Emissions Monitoring database. The Clean Air Markets database  
14 tracks hourly gross generation, emissions of CO<sub>2</sub>, NO<sub>x</sub>, and SO<sub>2</sub>, and heat  
15 input from combustion-fired generators across the nation larger than 40 MW.  
16 Plants in PJM were identified using 2007 eGRID. The 1072 electric  
17 generating units within PJM are all tracked in the Clean Air Markets database.  
18 In 2008, these PJM units produced 480 trillion watt hours (“TWh”) of gross  
19 generation.

20 Units most likely to be influenced by PATH were identified by a simple  
21 selection criteria. Units in New Jersey, Delaware, and the District of Columbia  
22 were identified as Eastern PJM units, while units in Ohio and West Virginia  
23 were assumed to be in Western PJM. Units in Pennsylvania, Maryland, and  
24 Virginia were classified as Western and Eastern units depending on their  
25 location either west or east of 77.5 degrees west longitude, corresponding  
26 approximately with the PJM Western Interface. This split at 77.5 degrees west  
27 roughly corresponds with the footprint that was part of the “classic PJM”  
28 versus the newer western PJM footprint. Power plants in Illinois, Indiana,

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<sup>4</sup> Based on information provided in the Applicant’s testimony and interrogatory responses, I am assuming conservatively that the PATH line’s transfer capacity on average will be 2000 MW.

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1 Kentucky, North Carolina, and Tennessee were excluded from this analysis in  
2 order to be as conservative as possible. In this characterization, there are 613  
3 units in the west, and 249 in the east. Approximately half the generation in the  
4 east is gas-based, and over 90% of the generation in the west is coal-based.

5 I estimated marginal units according to a methodology developed by Synapse  
6 Energy Economics for the US EPA,<sup>5</sup> in which units which have historically  
7 responded to changes in load are more likely to respond to future changes in  
8 demand, either increases or decreases. In this method, a “flexibility index” is  
9 developed for each unit, describing the fraction of operating hours in which  
10 the unit ramps up by at least 2.5% of its maximum capacity. Units with high  
11 indices are considered to be peakers, while those with low indices are  
12 considered baseload units. This method of analysis is more conservative than  
13 reliance on capacity factors alone.

14 **Q. Please describe capacity factors, the flexibility index that you used, and**  
15 **the relationship between the two terms.**

16 A. As typically used, the term capacity factor refers to a power plant’s generating  
17 output compared to its rated capability over the 8,760 possible hours that it  
18 could operate during a year. A power plant with a rated capacity of 500 MW  
19 that generates 500 MW each hour for 4,380 hours in a year would have a  
20 capacity factor of 50% or 0.50. If the same plant generated 500 MW each hour  
21 for 7000 hours in a year, its capacity factor would be 79.91% or 0.7991.  
22 Baseloaded power plants typically have capacity factors that range up to 85-  
23 87.5%; load following power plants typically have capacity factors in the 30-  
24 50% range, and peaking power plants typically have capacity factors in a 5-  
25 20% range. Individual power plants will operate differently, and may in fact  
26 vary their operation over the course of a year, depending upon the load  
27 demanded. Also, a plant may operate at 100% capacity factor for a few hours

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<sup>5</sup> Hausman, ED, J Fisher, and B Biewald. July 2008. *Analysis of Indirect Emissions Benefits of Wind, Landfill Gas, and Municipal Solid Waste Generation*. Synapse Energy Economics for US EPA. Available online at: <http://www.epa.gov/nrmrl/pubs/600r08087/600r08087.pdf>

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1 in a day, then ramp down to idle at low load conditions for many hours,  
2 depending upon the load demanded.

3 The flexibility index refers to the capability of a power plant to vary its  
4 generating output. My analysis does not opine about why a plant may vary its  
5 output. The flexibility index is based upon observation and analysis of actual  
6 operating data. Taking the same example above, assume we have a power  
7 plant with an observed capacity factor of 65%. That value is in the lower end  
8 of the range that is typical of a baseload plant. If I conducted an analysis based  
9 on available headroom, i.e. the difference in the power plant's maximum  
10 generating output compared to its observed operation, I would evaluate the  
11 generating output possible at an 87.5% capacity factor and compare that to the  
12 plant's observed output. This difference would be the quantity of MWh that  
13 the plant could generate if it operated at its maximum capacity for the entire  
14 year. The 87.5% value is a typical maximum annual capacity factor for a coal-  
15 fired power plant, taking into account periods of time when a power plant is  
16 not operating due to scheduled maintenance periods. In this example, an  
17 analysis based on power plant capacity factors would assume that the plant  
18 could increase its generating output to operate at an 87.5% capacity factor if  
19 conditions that kept it from increasing its operation were relieved.

20 However, a particular power plant may not be able to vary its generating  
21 output. The flexibility index accounts for the ability of power plant to vary  
22 output. Power plants that are observed to vary their operations more over the  
23 course of a year have a higher flexibility index than those which do not vary  
24 their operation. Again, using the same 500 MW power plant example, if the  
25 plant has a capacity factor of 65%, I could assume that it was capable of  
26 increasing its capacity factor to 87.5% and calculate the additional number of  
27 MWh and pollution that would be emitted by this plant accordingly. However,  
28 for purposes of this analysis, I would assume conservatively that if the plant  
29 has a low flexibility index, it is not likely to increase its generating output at  
30 all, regardless of whether transmission, load or other conditions changed. On  
31 this basis, all power plants with low flexibility indices are excluded from my  
32 analysis of the potential quantity of increased air pollution that would occur  
33 from completion of the PATH transmission line. (This exclusion is

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1 conservative, since it is possible in reality that such plants could increase their  
2 generating output.)

3 Conversely, if the same 500 MW power plant has a high flexibility index, that  
4 would indicate that the power plant varies its operation frequently. If  
5 conditions changed due to increased demand, changes in transmission, etc.,  
6 this plant would be likely to increase its generating output to reach a capacity  
7 factor of 87.5%. Plants with high flexibility indices are included in my  
8 evaluation of the potential quantity of increased air pollution that would occur  
9 from completion of the PATH transmission line.

10 In sum, the flexibility index analysis is more conservative than an analysis that  
11 evaluates differences in capacity factors. My analysis assumes that power  
12 plants with low flexibility indices will not change their generating output and  
13 that those with high flexibility indices will change their generating output.

14 **Q. How did you determine the quantity of MWh and air pollution that could**  
15 **result from the construction of the PATH transmission line?**

16 A. In this high-level analysis, I assumed that the transmission line would carry,  
17 on average, 2000 MW per hour, every hour, or 17.5 TWh per year. I divided  
18 this line demand pro-rata into all the units in the east and the west, weighted  
19 by the flexibility index and output, to determine which units increase or  
20 decrease generation. I then accounted for the change in CO<sub>2</sub>, SO<sub>2</sub>, and NO<sub>x</sub>  
21 emissions from these plants. In this “core” case, net GHG and criteria  
22 emissions all rise significantly. My conservative estimate, assuming the line  
23 will carry 2000 MW per hour every hour, is that CO<sub>2</sub> emissions would rise by  
24 3.75 to 7.79 million tons per year, SO<sub>2</sub> emissions would rise by 67,000 to  
25 88,000 tons per year, and NO<sub>x</sub> emissions would rise by 12,000 to 20,000 tons  
26 (see Table 1).

27 I would also expect fine particulate (PM<sub>2.5</sub>) emissions to increase by similar  
28 percentages to those expected for the above pollutants. I cannot determine the  
29 precise amount by which fine particulate emissions would increase. For over  
30 15 years, the Clean Air Act has required power plants to install, maintain and  
31 operate continuous emissions monitors that accurately record the quantity of  
32 NO<sub>x</sub>, SO<sub>2</sub> and CO<sub>2</sub> emissions. EPA has a complete and public data base where

1 information on quantities of these pollutants emitted by power plants is stored  
 2 and maintained. However, EPA has yet to promulgate the same type of  
 3 regulations or methods for fine particulate emissions. As a result, power plants  
 4 can use several techniques to determine the quantity of fine particulate  
 5 emissions. These techniques are not directly comparable. For example, one  
 6 suggested method is to assume equivalence between PM<sub>2.5</sub> emissions and  
 7 coarser fine particulate (PM<sub>10</sub>) emissions for which EPA has published  
 8 measurement techniques. Another suggested technique is to assume that all  
 9 condensable pollutants collected during the course of directly sampling  
 10 emissions from a power plant stack be defined as PM<sub>2.5</sub>. The results of these  
 11 two different techniques are not directly comparable. Using the condensable  
 12 method may include quantities of gases, such as volatile organic compounds,  
 13 which are not considered fine particulates. Using the PM<sub>10</sub> surrogate technique  
 14 does not accurately quantify PM<sub>2.5</sub> emissions. Therefore, while I can conclude  
 15 that emissions of fine particulate will increase as a result of the construction of  
 16 the PATH transmission line, due to the variations in how such emissions are  
 17 determined, I cannot calculate the exact quantity by which fine particulate  
 18 emissions would increase. Nevertheless, fine particulates are one of the main  
 19 pollutants emitted by coal-fired power plants, and it is safe to assume that  
 20 these emissions will increase as a result of increased generation at coal-fired  
 21 power plants following construction of the PATH transmission line.

22 I also explored what would occur if only gas plants in the east and only coal  
 23 plants in the west were affected by the PATH line, representing a likely  
 24 economic endpoint. The results from the core case discussed above and this  
 25 second economic case are shown in Table 1, below. I believe the results  
 26 associated with the economic case (East Gas Reduced) are the more likely  
 27 ones to occur.

28 **Table 1: Change in Emissions due to PATH, Core and Economic Cases**

Western PJM			
	Δ CO2 (tons)	Δ SO2 (tons)	Δ NOX (tons)
Flexibility Index, 2000 MW (Core Case)	14,934,636	89,974	21,963

East Gas Reduced, 2000 MW (Economic Case)	15,597,804	88,463	23,712
<b>Eastern PJM</b>			
	$\Delta$ CO2 (tons)	$\Delta$ SO2 (tons)	$\Delta$ NOX (tons)
Flexibility Index, 2000 MW (Core Case)	-11,184,641	-22,957	-9,847
East Gas Reduced, 2000 MW (Economic Case)	-7,805,205	-69	-3,287
<b>Net Impact</b>			
	$\Delta$ CO2 (tons)	$\Delta$ SO2 (tons)	$\Delta$ NOX (tons)
Flexibility Index, 2000 MW (Core Case)	3,749,995	67,017	12,116
East Gas Reduced, 2000 MW (Economic Case)	7,792,599	88,393	20,425

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2           The table suggests that for the core case and the economic case, the net  
3           emissions impacts will be significant. The core case represents an increase in  
4           net emissions among the selected set of electric generating units of 4% SO<sub>2</sub>  
5           and 3% NO<sub>x</sub>. For the economic case, where only gas is impacted in the east  
6           and coal in the west, this analysis suggests that CO<sub>2</sub> emissions will rise by  
7           over 2.5%, SO<sub>2</sub> by nearly 5.5%, and NO<sub>x</sub> by over 4.5%.

8   **Q.   Table 1 includes a row that is entitled “east gas reduced, 2000 MW”, what**  
9   **does this mean?**

10   A.   In eastern PJM, many natural gas-fired power plants have been constructed in  
11       recent years. While these power plants emit less air pollution and greenhouse  
12       gases, these plants at times have higher operating costs. This means that at  
13       times, these natural gas-fired power plants are the marginal unit, or last unit,  
14       that are dispatched to operate for any given hour. The electricity price  
15       differentials between eastern and western PJM mean that, if the ability to  
16       transfer more MW from western PJM to eastern PJM occurs, such as through  
17       the construction of the PATH transmission line, the natural gas-fired power  
18       plants in eastern PJM will be among the first power plants to be displaced, *i.e.*

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1 to have their generating output curtailed and reduced. The economic case in  
2 table 1 entitled “east gas reduced, 2000 MW” therefore reflects an  
3 environmental outcome that would likely occur if 2000 MW transferred by the  
4 PATH transmission line displace the operation of 2000 MW of natural gas-  
5 fired power plants in eastern PJM. The difference in air pollution shown in  
6 Table 1 for the “east gas reduced, 2000 MW” economic case represents the  
7 difference in emissions between 2000 MW of generating output from natural  
8 gas-fired power plants in eastern PJM and 2000 MW of generating output  
9 from the average across all fossil-fueled power plants in western PJM, over  
10 the course of a year.

11 **Q. Is it possible for generators in eastern PJM to increase their output and**  
12 **transmit this output to western PJM?**

13 A. Yes. The PATH Applicants have indicated that it is possible for electricity to  
14 be transmitted from east to west as it is from west to east.

15 **Q. Why wouldn’t generators in eastern PJM increase their output to take**  
16 **advantage of the opportunity to transmit this output to western PJM?**

17 A. While it is physically possible for generators in eastern PJM to transmit their  
18 output to western PJM, such an outcome is highly unlikely.

19 **Q. Please explain.**

20 A. If PJM operated under *environmental* dispatch rules, such rules would favor  
21 the cleaner generating units in eastern PJM, and these units would increase  
22 their output, and transmit power to western PJM. However, regional  
23 transmission organizations such as PJM operate on a principle of *economic*  
24 dispatch. The external environmental and public health impacts associated  
25 with power plant emissions have not been included in the operating costs of  
26 these units. As a result, the higher emitting coal boilers in western PJM have  
27 lower operating costs than the cleaner gas units in eastern PJM. Under  
28 economic dispatch rules, generators with the lowest operating costs are  
29 dispatched first, and as demand increases, higher cost generators are  
30 eventually dispatched. Exhibit CAJ-2 provides the average monthly price  
31 differentials for peak and off-peak periods between eastern and western PJM

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1 during 2008, the latest full year for which data are available.<sup>6</sup> For peak  
2 periods, electricity prices in eastern PJM are higher than those in western PJM  
3 by about \$3 per MWh in March to almost \$25 per MWh in July. During off-  
4 peak periods, electricity prices in eastern PJM are higher than those in western  
5 PJM by about \$4 per MWh in November and December to about \$15 per  
6 MWh in July.

7 This difference in electricity prices between eastern and western PJM means  
8 that if the PATH transmission line is completed, the lower cost coal generators  
9 in western PJM will increase their output to provide energy into eastern PJM  
10 to take advantage of the higher prices in eastern PJM. As I explained above,  
11 many generators in western PJM have room to increase their generating  
12 output. The PATH transmission line provides these generators in western PJM  
13 with the opportunity to do so. Another factor that will exacerbate the air  
14 pollution effects caused by the PATH transmission line is that the differential  
15 in electricity prices during peak periods is highest during the summer months,  
16 a period also coincident with higher ozone concentrations. Increased  
17 generation in western PJM will produce additional air pollution during the  
18 same periods when atmospheric conditions are favorable to the transport of  
19 this pollution to the east, increasing the concentrations of ozone and fine  
20 particulate pollution in Virginia and neighboring states.

21 **Q. You discussed earlier that the potential increase in air pollution from the**  
22 **construction of the PATH transmission line were likely to be greater than**  
23 **what your analysis has reflected. Why do you think this is so?**

24 A. The Applicants for the PATH transmission line have argued that the  
25 transmission line is needed to improve reliability of service due to load growth  
26 in eastern PJM. My analysis shown in table 1 has assumed that electricity

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<sup>6</sup> Exhibit CAJ-2 depicts data that is obtained monthly from PJM by Synapse.

<http://www.pjm.com/markets-and-operations/energy/real-time/monthlylmp.aspx>



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1 demand will not increase in either eastern or western PJM. If demand  
2 increases in eastern PJM, the impact of the PATH transmission line will be  
3 that generation increases in both eastern and western PJM together. The  
4 environmental outcome of this demand increase will likely be by the quantity  
5 of air emissions shown in Table 1 for “western PJM” under the results for  
6 “core case.” This row shows that CO<sub>2</sub> emissions would increase by nearly 15  
7 million tons per year; that SO<sub>2</sub> emissions would increase by nearly 90  
8 thousand tons per year; and that NO<sub>x</sub> emissions would increase by nearly 22  
9 thousand tons per year.

10 **III. INCREASED GENERATION IN WESTERN PJM DUE TO THE PATH**  
11 **TRANSMISSION LINE WILL NEGATIVELY IMPACT VIRGINIA**  
12 **AND OTHER EASTERN STATES DUE TO TRANSPORTED AIR**  
13 **POLLUTION**

14 **Q. What is your understanding of the impact of the PATH transmission line**  
15 **on air quality in Virginia?**

16 A. Construction and operation of the PATH transmission line will cause or  
17 contribute to increases in criteria and greenhouse gas pollutants. These  
18 pollutants will be transported to the Washington, DC, and Baltimore  
19 metropolitan areas. Both metropolitan areas, which include counties in  
20 Virginia, Maryland and West Virginia, are designated non-attainment for  
21 ozone.<sup>7</sup> Also, several counties in Virginia, Maryland and West Virginia are  
22 designated non-attainment for fine particulates (PM<sub>2.5</sub>).<sup>8</sup> Increased emissions  
23 from PATH would exacerbate affects upon public health and the environment,  
24 and impede the ability of the Commonwealth to attain national ambient air  
25 quality standards.

26 **Q. Why are fine particulate and ozone emissions a concern?**

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<sup>7</sup> Exhibit CAJ-3 provides a map of the counties in Virginia designated as non-attainment for the 0.08 parts per million ozone standard. Designations for the new 0.075 parts per million ozone standard have not yet been finalized by EPA.

<sup>8</sup> Exhibit CAJ-4 provides a map of the counties in Virginia designated as non-attainment for the fine particulate standard.

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1 A. There are serious public health concerns associated with both pollutants. The  
2 health effects from these pollutants are well established, as reported in recent  
3 EPA decisions to make the national ambient air quality standards for both  
4 ozone and PM<sub>2.5</sub> more stringent. Adverse health effects from fine particles  
5 include decreased lung function, aggravated asthma, heart attacks, and even  
6 premature death. Exposure to ground-level ozone can causes similar health  
7 effects.<sup>9</sup>

8 **Q. What are the states' obligations to control air pollutants?**

9 There are two important principles associated with the Clean Air Act's  
10 requirements for states to develop plans to achieve the public health-based air  
11 quality standards. First, states are responsible for reducing air pollution based  
12 upon the air quality that is monitored within their borders. Second, states are  
13 required to reduce air pollution within their state if the pollution in their state  
14 affects another state. The first principle means that states have to make every  
15 effort possible to reduce pollution in their state even if they are documenting  
16 that pollution from another state is what is causing violations of air quality  
17 standards. And only if they have satisfied this obligation are they able to  
18 compel other states to stop exporting pollution. This principle is sometimes  
19 referred to as a "clean hands principle." The second principle is that states are  
20 required to reduce pollution in their own state if the pollution from that state  
21 causes or contributes to air quality violations in another state, even if air  
22 quality monitors in the state do not measure violations of public-health  
23 standards.

24 The Clean Air Act also provides a remedy for a state that has documented that  
25 the air pollution that causes that state to violate air quality standards comes  
26 from another state. A state that is affected by the air pollution from another  
27 state can petition EPA to require the polluting state to reduce the effects of its  
28 pollution on a state whose air quality is impaired by the transported pollution.

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<sup>9</sup> <http://www.epa.gov/oar/particlepollution/health.html> (fine particles) and  
<http://www.epa.gov/air/ozonepollution/health.html> (ozone)

---

1 My rationale for mentioning these provisions of the Clean Air Act is that  
2 construction of the PATH transmission line will increase emissions in states  
3 that are part of western PJM and these increased emissions will impair the  
4 ability of states in eastern PJM to comply with EPA's public health-based air  
5 quality standards for ozone and fine particulate.

6 **Q. How did you reach this conclusion?**

7 A. The science of air pollution transport from fossil fuel fired generation in the  
8 Ohio Valley to the states downwind along the Eastern Seaboard is well  
9 established. EPA has studied air pollution transport for decades. EPA has  
10 worked with states to assess the causes, contributors and effects of transported  
11 air pollution. The data compiled by EPA in the context of these efforts has  
12 repeatedly demonstrated that power plants are significant contributors to air  
13 pollution problems in the Eastern Seaboard.

14 During 1995 and 1996, EPA convened a working group involving the 37  
15 easternmost states in a comprehensive modeling effort to assess causes and  
16 contributors to high concentrations of the ozone standard along the Eastern  
17 Seaboard. That effort, known as the Ozone Transport Assessment Group  
18 (OTAG), focused on modeling the interstate and interregional transport of air  
19 pollution. Inputs to the model included point source emissions and air quality.  
20 In June 1997, OTAG concluded that oxides of nitrogen (NO<sub>x</sub>) emissions from  
21 utilities and other major sources should be reduced by up to 85% from their  
22 1990 emissions levels in order to resolve on-going ozone non-attainment  
23 problems in eastern states.

24 In August 1997, eight New England and the Middle Atlantic states petitioned  
25 the US EPA under section 126 of the Clean Air Act. Each petition:

- 26
- 27 • Based its findings on the recently completed OTAG effort,
  - 28 • Emphasized that transported air pollution from states to their west caused and  
29 contributed to exceedances of the health-based National Ambient Air Quality  
30 Standard (NAAQS) for ozone, and
  - 31 • Requested that EPA act to reduce emissions from fossil fuel fired generation.

32 The state petitions included evidence that air masses entering their state had  
33 concentrations of ozone that were at or above the NAAQS for ozone. This

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1 transported air pollution exacerbated the state's ability to comply with the  
2 ozone NAAQS. Also, locally required pollutant reductions, part of these  
3 states' implementation plans, were rendered ineffective by the transported  
4 pollution. Finally, the affected states had imposed more stringent  
5 environmental regulations than the upwind states. These differential  
6 requirements hindered economic competitiveness. Generating facilities in  
7 downwind states along the Eastern Seaboard have differentially higher  
8 operating costs, as part of their environmental and public health impacts have  
9 been internalized through compliance with more stringent regulations.

10 EPA issued findings on September 24, 1998, that agreed with the states'  
11 section 126 petitions and the OTAG recommendations that power plant  
12 emissions in the Ohio Valley are major contributors to on-going violations of  
13 the ozone standard in eastern states.

14 Maryland has continued to document the transport of air pollution from the  
15 Ohio River Valley.<sup>10</sup> The Maryland Department of the Environment (MDE)  
16 and the University of Maryland have collaborated on a long-term project that  
17 involves real-time sampling of the air mass using aircraft. This effort has lead  
18 MDE to conclude that long-range transport is responsible for 40-80% of the  
19 air pollution that is measured in the Washington, DC and Baltimore  
20 metropolitan areas. This is especially evident during periods of high ozone  
21 levels during the summer months, when the air mass that enters Maryland  
22 continues to exhibit pollutants that are at or above the levels of the eight-hour  
23 ozone NAAQS.

24 **Q. What is the relevance of work completed by the MDE and University of**  
25 **Maryland to air quality in Virginia?**

26 **A.** Simply stated, air pollution does not recognize political or geographic  
27 boundaries. The air masses sampled by University of Maryland aircraft also  
28 travel across Virginia. Counties in northern Virginia are part of the greater

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<sup>10</sup> Visualization of Ozone Pollution Transport from Ohio River Valley into Maryland;  
David Krask, MDE, et al; National Air Quality Conference, Portland, OR;  
April 7, 2008

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1 Washington, DC metropolitan area, along with counties in Maryland and the  
2 District of Columbia. The MDE works with Virginia and the District of  
3 Columbia to develop comprehensive strategies to reduce pollution consistently  
4 across all three jurisdictions.

5 **IV. THE ADDITIONAL AIR POLLUTION WILL AFFECT VIRGINIA'S**  
6 **EXISTING AND FUTURE OZONE AND FINE PARTICULATE NON-**  
7 **ATTAINMENT AREAS, MAKING IT MORE DIFFICULT FOR THE**  
8 **COMMONWEALTH TO MEET PUBLIC HEALTH STANDARDS**

9 **Q. You have stated that the construction of the PATH transmission line will**  
10 **increase air pollution emitted by electric generating units located west of**  
11 **the PATH terminus. Describe the result of this increased air pollution on**  
12 **Virginia's ability to comply with public health standards for ozone and**  
13 **fine particulate.**

14 **A.** Today, several counties in Maryland, Virginia and West Virginia have been  
15 designated non-attainment for ozone, fine particulate or both pollutants.<sup>11</sup>  
16 Many of these counties are located in or adjacent to the Baltimore and  
17 Washington, DC metropolitan areas. However, monitors that are located away  
18 from these metropolitan areas in both Virginia and West Virginia also measure  
19 air quality that exceeds the National Ambient Air Quality Standard for ozone  
20 and fine particulates. The maps shown as Exhibits CAJ-3 and CAJ-4 show that  
21 counties in western and southeastern Virginia are also designated non-  
22 attainment for ozone and/or fine particulate.

23 As required by the Clean Air Act, EPA recently reviewed public health effects  
24 and science to determine that the 0.08 parts per million, eight-hour standard  
25 for ground-level ozone was inadequate to protect public health. As a result,  
26 EPA promulgated a new eight-hour ozone standard of 0.075 parts per million.  
27 States and EPA are currently in the process of evaluating air quality  
28 monitoring data and, based upon these data, EPA will designate areas as  
29 attainment, non-attainment or unclassifiable.<sup>12</sup> My review of 2008 air quality

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<sup>11</sup> Exhibits CAJ-3 and CAJ-4, *Ibid*.

<sup>12</sup> [http://iaspub.epa.gov/airsdata/ADAQS.monvals?geotype=st&geocode=DC+DE+M  
D+PA+VA+WV&geoinfo=st%7EDC+DE+MD+PA+VA+WV%7EDistrict+o  
f+Columbia%2C+Delaware%2C+Maryland%2C+Pennsylvania%2C+Virginia](http://iaspub.epa.gov/airsdata/ADAQS.monvals?geotype=st&geocode=DC+DE+M<br/>D+PA+VA+WV&geoinfo=st%7EDC+DE+MD+PA+VA+WV%7EDistrict+o<br/>f+Columbia%2C+Delaware%2C+Maryland%2C+Pennsylvania%2C+Virginia)

---

1 data reflects that several areas in Virginia, Maryland and West Virginia that  
2 are currently designated as non-attainment under the existing ozone standard  
3 will continue to exceed the new ozone standard, and these states will be  
4 required to submit plans to EPA to demonstrate how emissions that cause or  
5 contribute to these exceedances will be reduced. Following this process, states  
6 including Virginia will be required to develop new regulations or revise  
7 existing regulations and reduce emissions that cause or contribute to an  
8 exceedance of the ozone standard. One of the chief contributors to ozone  
9 formation is NO<sub>x</sub> emissions from the electric generating sector. States are  
10 required to develop plans that demonstrate that emissions will be reduced over  
11 time to attain the ozone standard, and also to ensure that emissions from their  
12 state do not impact another state's ability to attain an air quality standard.

13 Virginia, Maryland and West Virginia will be required to develop plans that  
14 demonstrate how each state will reduce emissions locally to comply with the  
15 new ozone standard. The same states may also choose to petition EPA to  
16 require additional reductions from upwind states that affect that state's ability  
17 to comply with the NAAQS. However, a state affected by air pollution  
18 transport must be able to also show EPA that it has taken all required steps to  
19 reduce pollution within its borders ("clean hands principle") in order to  
20 demonstrate that its ability to meet the NAAQS is affected by transported  
21 pollution.

22 **Q. Based upon your analysis, what do you conclude regarding the air quality**  
23 **and greenhouse gas emissions impacts that will occur from the**  
24 **construction of the PATH transmission line?**

25 A. The construction of the PATH transmission line will enable generators located  
26 in western PJM to access electricity markets in eastern PJM. Differentially  
27 higher prices in eastern PJM create economic incentives for generators in  
28 western PJM to participate in eastern PJM markets. Generators that have the  
29 capacity and flexibility to increase their electricity output will do so. There are

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[%2C+West+Virginia&pol=O3&year=2008&exc=0&fld=monid&fld=siteid&fld=address&fld=city&fld=county&fld=stabbr&fld=reg&rpp=25&page=5&sort=a20&fmt=](#)

---

1 many such units in western PJM. These western PJM generators emit more air  
2 pollution and greenhouse gases per MWh output than units in eastern PJM. As  
3 a result, NO<sub>x</sub> and SO<sub>2</sub> emissions will increase by tens of thousands of tons  
4 each year, and CO<sub>2</sub> emissions will increase by several million tons each year.

5 The air quality modeling work completed by OTAG ten years ago, and  
6 continuing research by states such as Maryland today, documented that air  
7 pollution is transported from the Ohio River Valley to states to the east, and  
8 that such effects were and continue to be significant. Corollary effects have  
9 also been well demonstrated, *i.e.* the forced shutdown of many electric  
10 generating units due to the 2003 blackout resulted in significant air quality and  
11 visibility improvement. Any increase in air pollution transported into Virginia  
12 and neighboring states will negatively impact those states ability to attain and  
13 maintain compliance with national ambient air quality standards for ozone and  
14 fine particulates.

15 **Q. Does this complete your testimony?**

16 A. Yes, it does.

## **Exhibit CAJ-1**



# Christopher A. James

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## PROFESSIONAL EXPERIENCE

**Synapse Energy Economics**, Cambridge, MA 2007-present

Conducting research, writing reports, and presenting expert testimony pertaining to consumer, environmental, and public policy implications of electricity industry regulation. Primary focus of work includes electricity industry regulation and restructuring, electric power system planning, energy efficiency programs and policies, renewable resources and related policies, power plant performance and economics, air quality, and many aspects of consumer and environmental protection.

**Connecticut Department of Environmental Protection**, Hartford, CT 1999-2007

2006-2007, Manager, Climate Change and Energy Programs; 1999- 2006, Director; 1995- 1999, Assistant Director.

**United States Environmental Protection Agency**, Seattle, WA 1988-1995

1991- 1995, Senior Environmental Engineer; 1988-1991, Environmental Engineer.

**Rhode Island Department of Environmental Management**, Providence, RI 1984-1988

1984-1988, Principal Engineer; 1984-1987, Senior Engineer.

## OTHER EXPERIENCE

Staff Engineer at environmental consulting firms in the Boston, MA area 1978-1982, focus on modeling of air pollution control devices and combustion of alternative fuels. Self-employed in the adventure travel industry 1982-1983. Managed retail outdoor products store 1983-1984.

## EDUCATION

**Brown University**, A.M. Environmental Studies, Thesis: Air Pollution Emissions from Medical Waste Incineration

**Worcester Polytechnic Institute**, B.S. Mechanical Engineering, Major Qualifying Project:

Design of Low-Cost Solar Hot Water Heater

**University of Hartford**, Environmental Law class

**NESCAUM** [instructors from Willamette University and Harvard University] Negotiation and Mediation Training classes

**Rocky Mountain Institute**, Senior Fellow Focus on carbon trading systems, integrated systems thinking approaches to problem solving, May-September 2006

## **AREAS OF EXPERTISE**

### Climate Change/Global Warming

Lead state climate change staff person. Co-led development of Connecticut's Climate Change Action Plan, a stakeholder process with steering from CT Governor's office, and six cabinet agencies. The plan identifies and prioritizes implementation strategies to stabilize the climate with economy-wide recommendations to reduce greenhouse gas emissions. Worked with legislators, their staff and constituent groups to enact a climate change statute, including mandatory reporting and registry, GHG emissions standards for vehicles and a clean car incentives program. Collaborated with federal agencies to develop new technical models to improve the analysis of co-benefits from measures that reduce greenhouse gas emissions. Represent CT DEP on NEG/ECP climate change steering committee. CT environmental representative to regional greenhouse gas initiative (RGGI), a nine state effort to develop a cap and trade system for the utility sector. Represented the US States at UN COP-9 and 11.

### Energy

Comprehensive understanding of all facets of energy supply, distribution, generation, transmission and demand side measures. Represent DEP on Energy Conservation Management Board, a \$90 million/ year ratepayer fund that invests in energy efficiency and load management. Encourage principles of integrated systems thinking, including whole building design concepts, retrocommissioning and long-term planning. Chaired workgroups that developed emissions performance standards and output-based standards for distributed generation. Participant in ISO-NE scenario planning process and environmental advisory group.

### Policy Analysis

Ability to synthesize and analyze interdisciplinary and cross-sector information, then distill this into recommended actions for decision makers. Skilled at assembling information from complex and disparate sources into cohesive form for presentation to Commissioner, legislators, and other diverse audiences. Keen sensitivity to political dynamics, including supporters and opponents of a particular strategy(ies), and their overt and covert positions. Recognize that many issues have a shelf-life and rapid response is required in order to achieve a desired effect or objective.

### Personal Interaction

Strong oral and written communication skills to engage and interact with diverse groups of stakeholders and responsible parties. Have developed strong, robust and trusting relationships with Federal, regional, state and local governments, businesses and NGOs, and with academia. Twenty years experience using group processes to develop model rules, discuss, advance and implement policies and regulations, and to advocate for particular positions. Also comfortable being active listener in order to understand other points of view and to determine potential policy levers that can be revealed through collaborative engagement. Frequent testimony in front of cognizant legislative committees and boards. Frequent background and quoted source for print and radio media on climate change, energy and air quality issues.

### Personnel Management

Managed and directed staff of more than thirty professional, technical and administrative personnel, responsible for climate change planning and program implementation, air quality

attainment planning, modeling, monitoring, toxics, mobile sources [including diesel retrofits], utility restructuring, NOx budget and emissions inventory programs. Also conducted interviews and recommended candidates for hiring. Stress communications to promote consistency, team building, customer service and to encourage employee career development. Used strong communications and inter-personal skills to improve employee morale and workplace desirability. Addressed and promoted customer service, program efficiency and staff career development through team approach to title V permits. Used bottom up process to effect structural change to implement employee ideas and to evolve into a more responsive organization.

### Program Development

Convinced Department to establish separate unit to focus on implementation of the state's climate plan, to provide a focal point both within the DEP and throughout state government, and to assess energy and electric policies and programs being developed in other state agencies, especially the Department of Public Utility Control.

Coordinated and directed development of ozone and fine particulate attainment plans, including transportation conformity and regulations needed to implement such plans. Directed and manage regulatory development, including significant State effort to revamp its NSR program.

Developed, implemented and directed State Title V and New Source Review permit programs. Conducted workload and workflow analyses to encourage improvements in efficiency and effectiveness in permit process and engineer productivity. Improved customer service through extensive outreach efforts on Title V, General Permit and regulatory amendments. Directed analyses to evaluate and recommend amendments/ revisions to Connecticut air pollution regulations. Directed and developed first general permits for New Source Review sources, saving significant administrative and financial resources while retaining and enhancing overall environmental commitments.

### Permitting

Led and managed professional staff responsible for review and processing of Connecticut Title V, New Source Review and General Permits. Led effort to streamline permitting process through general permits, improvements in procedures and statutory and regulatory changes.

At EPA, responsible for statewide air new source review program including non-attainment (part D) and minor source permitting and Federal oversight of these programs. Assisted States to develop enforceable, but flexible conditions in Title V permits. Performed applicability determinations, emissions inventory reviews and evaluate compliance with state and Federal regulations. Performed and reviewed dispersion modeling in support of state air pollution permit program.

### Regulatory Analysis

Performed regulatory compliance audits of industrial facilities to determine applicability of Federal, State and local air pollution regulations. Regulatory review included NSPS, PSD, NESHAP, and State and local regulations and permits. Evaluations included thorough reviews and in-depth process evaluations for a broad spectrum of industrial facilities including pulp mills,

aerospace plants, paper coaters, wood products plants, combustion and incineration units, and various other manufacturing facilities. Supervised and trained compliance auditors in statewide programs, and for the British Columbia Ministry of Environment. Negotiated multiple compliance cases, three of which exceeded penalty collections of \$1 million, including largest civil penalty ever collected at that time under Clean Air Act [\$11 million, plus over \$70 million in injunctive relief]. Also negotiated multi-media enforcement case, against pulp mill in Alaska, which resulted in largest penalty ever collected at that time by EPA Region 10 [\$5 million].

CT technical and policy lead in New Source Review lawsuits against midwestern and southeastern power plants, including VEPCO (settled in 2003, \$1.1 million SEP for CT), Ohio Edison (settled 2005, \$1.1 million SEP for CT), AEP, and Cinergy. Connecticut technical lead in climate change nuisance action lodged against the five largest GHG emitting power companies.

#### Incineration

Master's thesis research source testing developed emission factors for hydrogen chloride, multiple metals, including mercury, and particulate matter from medical waste incinerators. Thesis also developed solid waste management options and recommendations for BACT. Provided technical advice during Prince William Sound [Exxon Valdez] oil spill cleanup 1989 to consultants and regulators. Active participant in EPA effort to develop MACT standard for medical waste incinerators.

Other areas of knowledge and expertise in air quality include: continuous emissions monitors, control technology evaluations, stationary source emissions testing, ambient air quality monitoring networks and emissions inventories.

#### **ACHIEVEMENTS**

U.S. EPA National Gold Medal Awards (2)  
U.S. EPA National Bronze Medal Award  
U. S. EPA Sustained Superior Performance Awards  
CT DEP Outstanding Managerial Performance Awards (6 to date)

#### **LEADERSHIP/ BOARDS**

CT DEP representative to Connecticut Energy Conservation Management Board, 1999- present  
State chair, NACAA (formerly STAPPA/ALAPCO) Global Warming and Stratospheric Ozone Committee, 2003-present  
Co-chair, New England Governors/Eastern Canadian Premiers, Climate Change Steering Committee, 2002-03, 2006-present  
Co-chair, stakeholder process to develop NESCAUM model rule for emissions performance standards, 1998  
Co-chair, stakeholder process to develop national model rule for emissions standards for small generators [with Regulatory Assistance Project], 2000-01.  
Chair, Connecticut Climate Change Committee [comprised of staff from six state agencies], 2005-present  
Member, New Hartford, Connecticut, Conservation Commission, 1997-present

Co-leader, Appalachian Mountain Club, mountaineering training and trekking trips, Washington Cascades, 1983-84.

### **SELECTED LIST OF INVITED PRESENTATIONS**

“Presentation in Support of New Hampshire Senate Bill 152: Merrimack Station Scrubber,” on behalf of the Commercial Ratepayers Group before the New Hampshire Senate Energy, Environment, and Economic Development Committee, March 13, 2009.

“Regional Greenhouse Gas Initiative: First Auction of GHG Allowances Considered a Success,” Johns Hopkins University-Nanjing University Center for Chinese and American Studies, Nanjing, China, November 10, 2008.

“Has U.S. Regional Planning Helped Support a Multi-pollutant Approach to Air Quality?,” Regional Air Quality Management Conference in Beijing, China, November 6, 2008.

“Cap and Trade Carbon Dioxide Regulation: Efficient Mitigation or a Give-away?,” ELCON Spring 2008 Conference, June 3, 2008.

“The Business Case for Energy Efficiency: How to Bend the Curve,” International Joint Commission, Bismarck, ND, October 4, 2007.

“Energy Efficiency Attributes (Forward Capacity Market, RGGI and White Tags),” NESEA, Boston, March 2007.

“Monitoring and Verification: Measuring Progress on Climate Change Action Plans,” EPA Air Innovations Conference, Denver, September 2006.

“Northeastern States Efforts to Reduce Greenhouse Gas Emissions: Connecticut’s Climate Change Action Plan,” United Nations Conference of the Parties- 11, Montreal, Canada.

“Connecticut’s Combined Heat and Power/ Distributed Generation Initiatives,” EPA Air Innovations Conference, Chicago, August 2005.

“Regional Greenhouse Gas Initiative (RGGI),” Council of State Governments, Uncasville, Connecticut, July 2005.

“Emissions Credits and Trading Potential for Renewable Energy and Fuel Cells,” Fuel Cell Investment Summit, Uncasville, Connecticut, March 2004.

“Adding Value to Renewable Energy: SIP Integration,” NREL, Golden, Colorado, June 2002.

“Air Emissions from Distributed Generation,” FERC workshop, Washington, DC, February 2002.

“Air Emissions Impacts from Diesel Generators,” NESCAUM workshop, Cambridge, Massachusetts, July 2001.

“Emissions Performance Standards for Distributed Generation,” National Association of Energy Service Companies, Annual Meeting, Palm Springs, California, November 2000.

“Utility Restructuring in the Northeast,” STAPPA/ALAPCO Membership meeting, Asheville, North Carolina, April 2000.

“Pollution Prevention in Permitting Pilot Project,” National Pollution Prevention Roundtable, Denver, Colorado, April 1998

“Prevention of Significant Deterioration,” Training Course for British Columbia Ministry of Environment, Vancouver, British Columbia, 1992.

“Hazardous Air Pollutant Emissions from Medical Waste Incinerators,” Air and Waste Management Association, Pacific Northwest International Section, Whistler, British Columbia, November 1988.

#### **SELECTED LIST OF SYNAPSE PUBLICATIONS AND TESTIMONY**

*Importing Pollution: Coal's Threat to Climate Policy in the U.S. Northeast*, prepared for Union of Concerned Scientists by John Rogers, Chris James, and Robin Maslowski, December 1, 2008.

“Testimony Regarding Interstate Power and Light Company's Proposed Energy Efficiency Program,” prepared for Community Coalition and Plains Justice, August 29, 2008.

*Synapse 2008 CO2 Price Forecasts*, David Schlissel, Lucy Johnston, Bruce Biewald, David White, Ezra Hausman, Chris James, and Jeremy Fisher, July 30, 2008.

*Reducing Emissions in Connecticut on High Electric Demand Days (HEDD)*, prepared for the U.S. Environmental Protection Agency and the Connecticut Department of Environmental Protection by Chris James and Jeremy Fisher, July 25, 2008.

*Don't Get Burned: The Risks of Investing in New Coal-Fired Generating Facilities*, prepared for Interfaith Center on Corporate Responsibility, by David Schlissel, Lucy Johnston, Jennifer Kallay, Chris James, Anna Sommer, Bruce Biewald, Ezra Hausman, and Allison Smith, February 26, 2008.

*Defining the Role of States and Localities in Federal Global Warming Legislation*, prepared for the NACAA Conference, Arlington, VA, February 12, 2008.

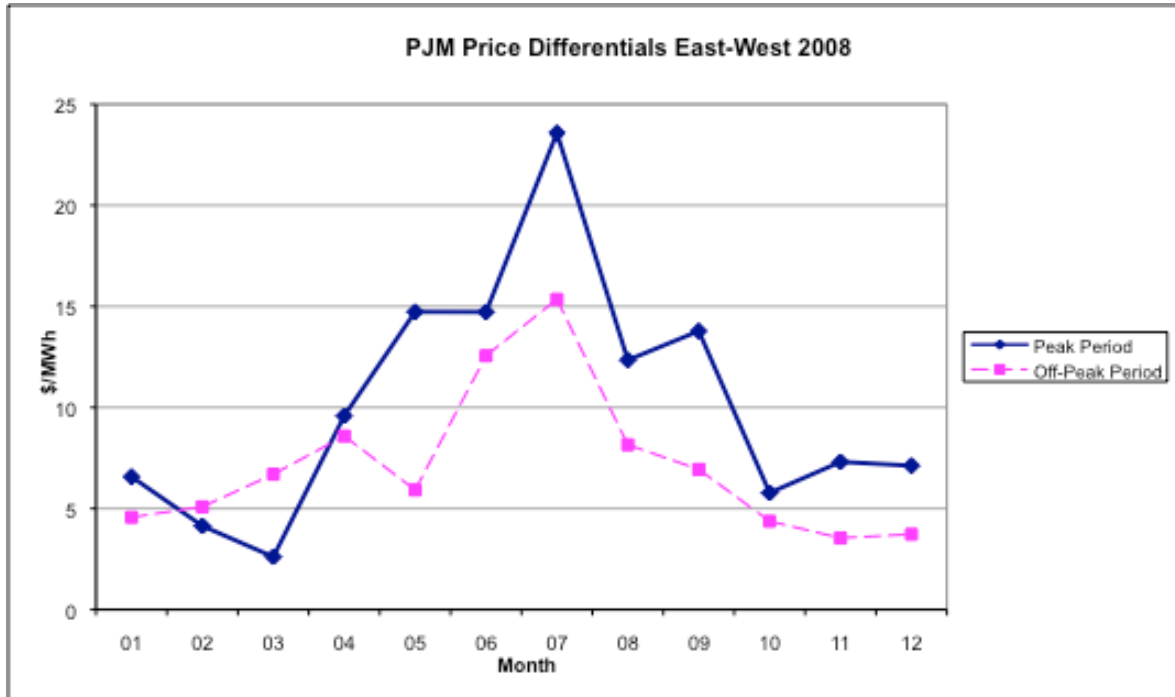
*Comments Regarding Integrated Resource Plan for Connecticut Energy Advisory Board Prepared by Connecticut Light & Power, United Illuminating Company, and the Brattle Group*, prepared for AARP by Chris James and Rick Hornby, February 7, 2008.

*Increasing Demand Response in Maine*, prepared for the Maine Public Utilities Commission by Rick Hornby, Chris James, Kenji Takahashi, and David White, January 4, 2008.

Resume dated March 2009.

**Exhibit CAJ-2**

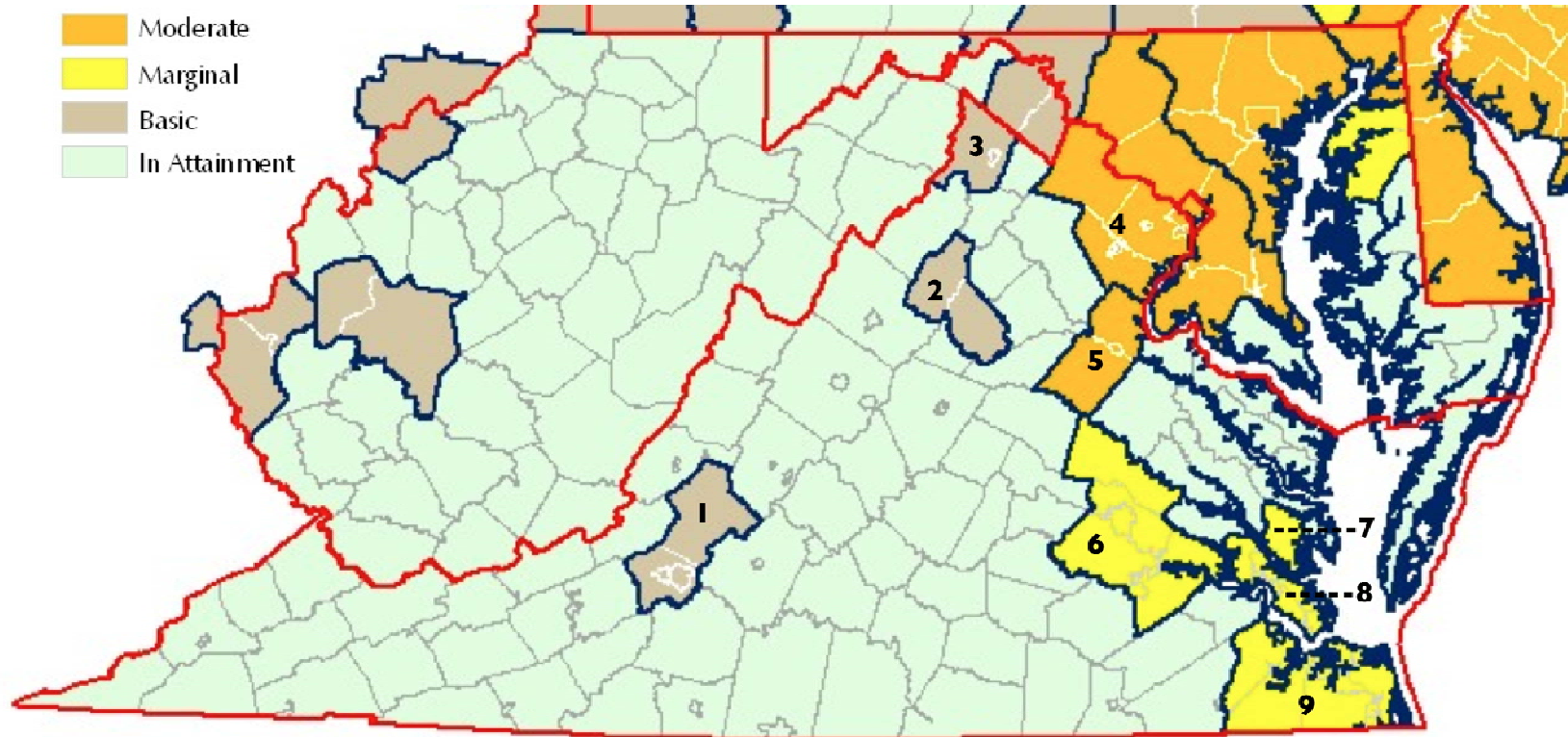
**Exhibit CAJ-2 Monthly Average Electricity Price Differentials Between Eastern and Western PJM**





## **Exhibit CAJ-3**

## Virginia 8-Hour Ozone Designation Areas (April 15, 2004)

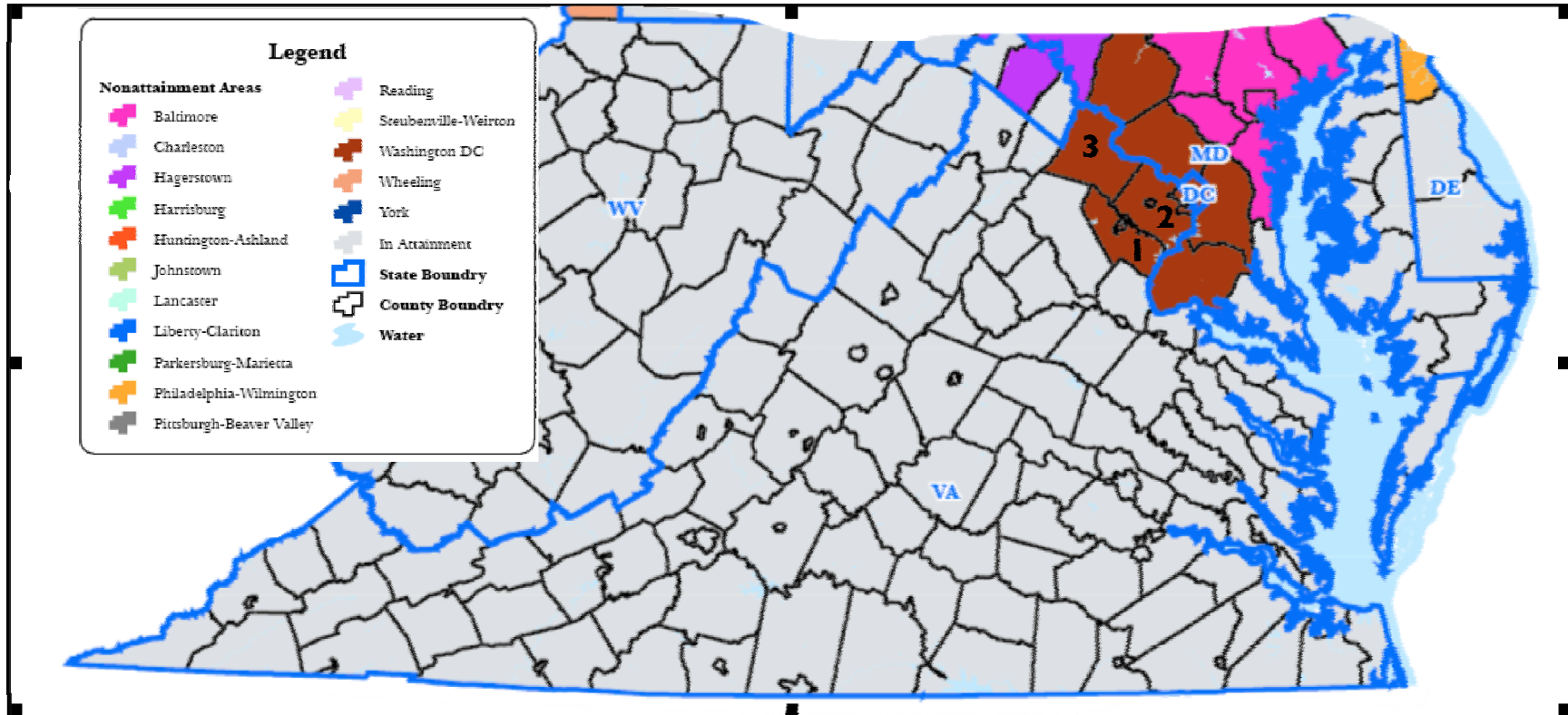


### Virginia Counties and Independent Cities in Nonattainment 8-Hour Ozone Designation Areas

- |   |   |   |   |
|---|---|---|---|
| <p><b>1</b> Botetourt County, VA<br/>Roanoke County, VA<br/>Roanoke City, VA<br/>Salem City, VA</p> <p><b>2</b> Madison County, VA<br/>Page County, VA</p> <p><b>3</b> Frederick County, VA<br/>Winchester City, VA</p> <p><b>4</b> Arlington County, VA<br/>Fairfax County, VA</p> | <p>Loudoun County, VA<br/>Prince William County, VA<br/>Alexandria City, VA<br/>Fairfax City, VA<br/>Falls Church City, VA<br/>Manassas City, VA<br/>Manassas Park City, VA</p> <p><b>5</b> Spotsylvania County, VA<br/>Stafford County, VA<br/>Fredericksburg City, VA</p> <p><b>6</b> Charles City County, VA</p> | <p>Chesterfield County, VA<br/>Hanover County, VA<br/>Henrico County, VA<br/>Colonial Heights City, VA<br/>Hopewell City, VA<br/>Richmond City, VA<br/>Petersburg City, VA<br/>Prince George County, VA</p> <p><b>7, 8 &amp; 9</b><br/>Gloucester County, VA<br/>Isle of Wight County, VA</p> | <p>James City County, VA<br/>York County, VA<br/>Chesapeake City, VA<br/>Hampton City, VA<br/>Newport News City, VA<br/>Norfolk City, VA<br/>Poquoson City, VA<br/>Portsmouth City, VA<br/>Suffolk City, VA<br/>Virginia Beach City, VA<br/>Williamsburg City, VA</p> |
|---|---|---|---|

**Exhibit CAJ-4**

## PM<sub>2.5</sub> Final Nonattainment Areas for Virginia



### Virginia Counties and Independent Cities in PM<sub>2.5</sub> Nonattainment Areas

**1** Manassas City, VA  
 Manassas Park City, VA  
 Prince William County, VA

**2** Arlington County, VA  
 Fairfax County, VA  
 Alexandria City, VA  
 Fairfax City, VA  
 Falls Church City, VA

**3** Loudoun County, VA

## CERTIFICATE OF SERVICE

I, Emily Greenlee, hereby certify, under penalty of perjury, that a true and correct copy of the foregoing Direct Testimony of Christopher A. James On Behalf of The Sierra Club was served to the following by electronic mail or U.S. mail, first class, postage prepaid on this 14th day of October, 2009:

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