December 14, 2021

Dear Senator Schumer:

The undersigned organizations strongly support the nomination of Dr. Carlton Waterhouse to serve as Assistant Administrator for the Office of Land and Emergency Management (OLEM). On their behalf, we urge you to quickly bring his nomination to a vote in the Senate before the end of the 2021 congressional session. Dr. Waterhouse is especially well-suited to lead OLEM and is in a unique position to immediately and effectively carry out the initiatives of the Biden Environmental Protection Agency (EPA) to protect Americans from toxic waste. Each day of delay postpones critical work of the agency and leaves the nation’s health and environment in jeopardy.

Dr. Waterhouse is exceedingly qualified to lead OLEM, which is charged with implementing environmental laws to protect health and the environment from industrial chemical disasters and releases of hazardous materials from tens of thousands of facilities in communities across the country. OLEM is currently engaged in time-sensitive and critical national issues, including addressing nationwide coal ash pollution, Superfund cleanups, and first-ever regulation of PFAS. This work cannot wait and communities deserve immediate action. Many of these issues carry bipartisan support and are prioritized but the bipartisan Infrastructure and Jobs Act that became law a few weeks ago.

Dr. Waterhouse brings almost three decades of experience as an international expert of environmental law and environmental justice, and holds a Ph.D. in social ethics. His academic experience is impeccable, earning degrees in science, theology, and law. In addition, he has deep roots within the EPA, beginning his career at EPA’s Office of Regional Counsel in Atlanta and moving on to the Office of General Counsel in Washington, D.C. where he acted as chief counsel for several notable cases and served as an expert on environmental justice. Dr. Waterhouse earned three of EPA’s prestigious national awards and has demonstrated a deep commitment to protect public health, the environment, and environmental justice communities.

Dr. Waterhouse’s unique combination of skills, experience and vision is precisely what EPA needs at this critical moment. Importantly, Dr. Waterhouse has already been working at OLEM on national toxic waste issues of highest impact, complexity and urgency for nearly a year - experience that cannot be replicated.

We respectfully urge you to stand up to the appalling actions of Senators on the Environment and Public Works Committee who declined to vote for his nomination. Partisan politics should not be allowed to jeopardize public health and the safety of fenceline communities, workers, first-responders, and the nation’s water, and water resources. We strongly request that you support Dr. Waterhouse’s nomination and bring the Senate to a vote on his confirmation before the end of the year. The health of millions of Americans depends on strong and effective leadership at the Office of Land and Emergency Management.

Respectfully,

Cindy Lowry
Alabama Rivers Alliance

John Zippert
Alabama State Association of Cooperative

Trey Sherard
Anacostia Riverkeeper

Kristen Schlemmer
Bayou City Waterkeeper

Susan K. Holmes
BECAUSE

Charles Scribner
Black Warrior Riverkeeper
Brandon Jones  
*Catawba Riverkeeper Foundation*

David Flores  
*Center for Progressive Reform*

Joe Laszlo  
*Central Illinois Healthy Community Alliance*

Rusty Chinnis  
*Suncoast Waterkeeper*

Mary Jadernak  
*Chicago Conservation Corp*

Michael William Mullen  
*Choctawhatchee Riverkeeper*

Gerald Orcholski  
*Citizen*

Mary Ellen DeClue  
*Citizens Against Longwall Mining*

Ellen Rendulich  
*Citizens Against Ruining the Environment*

Aimee Erickson  
*Citizens Coal Council*

Christine C. Main  
*Citizens for a Greener Illinois*

Freedom Malik  
*Clean Air Muscatine*

Henry S. Cole, Ph.D.  
*Clean Air Prince George’s Coalition*

Dulce Ortiz  
*Clean Power Lake County*

Jennifer Peters  
*Clean Water Action*

Dorothy Barnett  
*Climate + Energy Project*

Maya Nye  
*Coming Clean*

Ruth Santiago  
*Comité Diálogo Ambiental, Inc.*

Debbie Chizewer  
*Earthjustice*

Frederick Lendon Tutman  
*Pataxent Riverkeeper*

Lan R. Richart  
*Eco-Justice Collaborative*

Cynthia Kanner  
*Environmental Defenders of McHenry County*

Carol Andress  
*Environmental Defense Fund*

Ann Mesnikoff  
*Environmental Law & Policy Center*

Rev. Scott Onque  
*Faith in Place Action Fund*

Melanie L. Cohen  
*Food and Water Watch*

Joseph Campbell  
*Gas Free Seneca*

Charlie Cray  
*Greenpeace USA*

Jesse Kharbanda  
*Hoosier Environmental Council*

Susan Thomas  
*Just Transition Northwest Indiana*

Rich Kagan  
*Kagan Media Worldwide Inc.*

Patricia Schuba  
*Labadie Environmental Organization*

Nancy LaPlaca  
*LaPlaca and Associates LLC*

Madeleine Foote  
*League of Conservation Voters*
Erich Nakano  
*Little Tokyo Service Center*

Richard Moore  
*Los Jardines Institute*

Dan Burkhardt  
*Magnificent Missouri*

Jackie Goldberg  
*LAUSD Board of Education*

Toni Oplt  
*Metro East Green Alliance*

Barbara J. Jennings  
*Midwest Coalition for Responsible Investment*

Cheryl Nenn  
*Milwaukee Riverkeeper*

Melissa Vatterott  
*Missouri Coalition for the Environment*

Cade Kistler  
*Mobile Baykeeper*

Rebecca Hammer  
*Natural Resources Defense Council*

Abby Braman  
*Pearl Riverkeeper*

Phillip Musegaas  
*Potomac Riverkeeper Network*

Andrew Rehn  
*Prairie Rivers Network*

Kristin Corn  
*Protect the Middle Fork*

Paula Dinerstein  
*Public Employees for Environmental Responsibility (PEER)*

Jordan Macha  
*Public Laboratory for Open Technology and Science*

Jeanne Lux  
*Resident of Redondo Beach CA*

Diane Wilson  
*San Antonio Bay Estuarine Waterkeeper*

William Lucey  
*Save The Sound*

Yvonne Taylor  
*Seneca Lake Guardian*

Mark Frondorf  
*Shenandoah Riverkeeper*

Kent Minault  
*Sierra Club*

Lois Kain  
*Sierra Club Illinois Chapter, Prairie Group*

Michael Berg  
*Sierra Club Missouri Chapter*

Martha Camacho Rodriguez  
*Social Eco Education*

Jane Affonso  
*South Coast Interfaith Council Justice and Peace Committee*

Virginia Richard  
*SouthWings*

Pat Langley  
*Springfield CLEAN*

Juan Parras  
*Texas Environmental Justice Advocacy Services*

Steven Goldsmith  
*Torrance Refinery Action Alliance*

Joanie Steinhaus  
*Turtle Island Restoration Network*

Allison Cain  
*Union of Concerned Scientists*
Richard Engler  
Former Member, US Chemical Safety and Hazard Investigation Board

Jeffrey "JD" Dixon  
United Congregation of Metro East

Dr. Brian Moench  
Utah Physicians for a Healthy Environment

Daniel E. Estrin  
Waterkeeper Alliance

Betsy Nicholas  
Waterkeepers Chesapeake

Alice Englebretsen

Cameran J. Bailey

Dalyan D. Johnston

Kay Ahaus

Lisa Peterson

Lisette Rubio

Tom Hazelleaf
**December 15, 2021**

Senate Majority Leader
322 Hart Senate Office Building
Washington, D.C. 20510

Senator Tom Carper, Chairman
U.S. Senate Committee on Environment and Public Works
513 Hart Senate Office Building
Washington, D.C. 20510

The Honorable Michael Regan
Administrator
Environmental Protection Agency
1300 Pennsylvania Ave NW
Washington, DC 20460

Dr. Cecelia Martinez
Council on Environmental Quality
730 Jackson Place
Washington D.C. 20460

**Re: Dr. Carlton Waterhouse’s nomination for the Office of Land and Emergency Management Assistant Administrator position**

Dear Senators Schumer and Carper:

The undersigned write to express the urgent need for bold, new leadership in the Environmental Protection Agency’s (EPA) Office of Land and Management (OLEM). We are encouraged by the prospect of Dr. Carlton Waterhouse serving as OLEM’s Assistant Administrator, and we are eager to work with him in that capacity to help restore communities that have been neglected for far too long.

For many decades, this office has failed to adequately protect people from the mismanagement of solid and toxic wastes and address the environmental injustices plaguing communities at the frontlines of our society’s waste crisis. From communities hosting hazardous waste incinerators spewing toxic air pollution to communities living next to coal ash dumps, to the countless communities facing the poisoning of the groundwater they rely on to survive, our nation has abandoned its responsibility to protect those most affected by pollution.

In fact, little has changed since “Dumping in Dixie” was published more than 30 years ago. Frontline communities, particularly communities of color and low-income communities, continue to suffer huge harms and face grave risks from the improper handling and disposal of wastes and chemicals. This problem was supposed to be mitigated by the passage of the Resource Conservation and Recovery Act (RCRA) in 1974 and the Comprehensive Environmental Response, Compensation, and Liability Act (Superfund) in 1980. Under these and other federal environmental laws, it is OLEM’s job to ensure that communities have the safeguards promised to them by Congress. Indeed, most Americans believe that they are protected from exposure to hazardous, industrial wastes. Nothing could be further from the truth. Unfortunately, OLEM’s rulemakings have instead long favored polluters. In particular, under OLEM’s watch, RCRA is now defined more by what waste it excludes, than what waste it includes. As a result, significant volumes of toxic wastes have been deregulated and our communities’ soil, air and water have been horribly damaged.

It is well past time to correct the failures of prior Administrations to protect our nation’s most vulnerable communities. During every prior Administration, even during times when we had high hopes for change, OLEM’s actions have fallen far short, and even presented significant new threats to EJ communities. We need a new Assistant Administrator who will change OLEM’s course to prioritize people, not polluters, and commit to advancing environmental justice.

Over the decades, time and again, OLEM has failed:
• To ensure that all hazardous waste are managed in a manner that are protective of human health and the environment;
• To issue and enforce regulations applicable to hazardous waste incineration that comply with federal law and protect surrounding communities from toxic air pollution;
• To ensure our industrial infrastructure is safe for host communities by establishing safeguards which protect frontline communities from explosions and major chemical releases;
• To guarantee that communities threatened by coal ash pollution are protected from toxic exposure from both current and legacy coal ash dump sites;
• To establish protective standards for the many communities facing the cleanup of PFAS contaminated groundwater and soils;
• To update its definition of elevated blood lead level to mirror CDC’s reference blood lead level, and to update the Integrated Exposure Uptake Biokinetic (IEUBK) model and other remedial and removal action levels to reflect the new elevated blood lead level standard.
• To recapture the many hazardous wastes abandoned by the transfer-based exclusion, which is known to pose serious risks to communities of color and low-income communities;
• To close dangerous “recycling” loopholes that exclude hazardous waste facilities from complying with RCRA’s cradle-to-grave requirements;
• To ensure that all facilities that burn tires, plastics, railroad ties and other wastes are subject to strong emission limits which protect the host communities;
• To require that both the Department of Defense and the Department of Energy maintain responsibility for the tremendous damage that they have caused to our nation’s soil, air, and waters and that they fully remediate that damage;
• To prevent the proliferation of incinerators that dodge emission controls and safety requirements by operating under other names, such as gasification units and pyrolysis units;
• To ensure that unregulated industrial waste like phosphogypsum, hard rock mining waste, metal shredding residues, and other toxic wastes are managed in a way that is protective of health and the environment;
• To protect communities from exposure to PFAS chemicals and to identify technologies for the removal and destruction of these persistent “forever”compounds;
• To ensure that high-risk industries are required to have adequate financial assurances to address toxic spills and groundwater contamination;
• To regulate the disposal of aqueous film forming foams that the government has known to be toxic for decades and continues to threaten groundwater resources nationwide;
• To work with the Federal Emergency Management Agency (FEMA) to evaluate flood risks at contaminated sites, including reassessing existing flood maps for those sites;
• To provide meaningful opportunities for public participation for environmental justice communities in rulemaking, permitting of hazardous and solid waste facilities, and in remedy selection and five-year reviews at toxic site cleanups;
• To assist frontline communities so they can participate fully in the enforcement and administration of RCRA and Superfund regulations that affect their communities;
• To research, develop, and encourage the application of new advanced treatment technologies for our nation’s most challenging toxic cleanups;
• To protect all residents from toxic exposure, including migrant children and adults held in detention camps that may be contaminated with toxic chemicals;
• To protect members of the military and their families living on bases where toxic chemicals are used and where historic dumping of hazardous substances occurred;
• To protect human health and the environment by regulating the management and disposal of oil and gas wastes under RCRA, particularly fracking waste;
• To meaningfully embrace Executive Order 12,898, “Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Communities,” requiring EPA to “identify and address the disproportionately high and adverse human health or environmental effects of their actions on minority and low-income populations, to the greatest extent practicable and permitted by law.”

We are convinced that Dr. Carlton Waterhouse is up to this challenge and we are committed to engaging with him on the many critical actions that OLEM must undertake during the Biden-Harris Administration to renew our faith that our government can play a role in protecting environmental justice communities.

Respectfully submitted,

Alison Waliszewski
Policy and outreach manager
5 Gyres Institute

Debra Campbell
A Community Voice-Louisiana

Frances Kelley
Director
Action for a Livable Tomorrow

Pamela Miller
Executive Director
Alaska Community Action on Toxics

Cheryl Auger
President
Ban SUP

Loren Quaglieri
Chief Operating Officer
Barrel Bag

David Gassman
Co-Convener
Bay Area-System Change not Climate Change

Jordan Macha
Executive Director & Waterkeeper
Bayou City Waterkeeper

Charles Scribner
Executive Director
Black Warrior Riverkeeper

Therese Vick
NC Healthy, Sustainable Communities
Campaign Coordinator
Blue Ridge Environmental Defense League

Jane Williams
Executive Director
California Communities Against Toxics

Thomas Helme
Coordinator
California Environmental Justice Coalition

Drew Wood
Executive Director
California Kids IAQ

Nick Lapis
Director of Advocacy
Californians Against Waste

Laura Olah
National Coordinator
Cease Fire Campaign

Jaclyn Lopez
Florida Director
Center for Biological Diversity

Elizabeth O'Nan
Chair
Chapel Hill Organization for Clean Energy

Barbara Weckesser
Treasure
Cherokee Concerned Citizens
<table>
<thead>
<tr>
<th>Name</th>
<th>Title/Role</th>
<th>Organization/Group</th>
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<tbody>
<tr>
<td>David McCoy</td>
<td>Citizen Action New Mexico</td>
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<tr>
<td>Aimee Erickson</td>
<td>Executive Director</td>
<td>Citizens Coal Council</td>
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<td>Tracy Frisch</td>
<td>Chair of the Board</td>
<td>Clean Air Action Network of Glens Falls</td>
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<td>Emily Donovan</td>
<td>Clean Cape Fear</td>
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<tr>
<td>Dean Hoegger</td>
<td>President</td>
<td>Clean Water Action Council of NE WI</td>
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<td>Jesse N. Marquez</td>
<td>Executive Director</td>
<td>Coalition For A Safe Environment</td>
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<tr>
<td>Dale Burie</td>
<td>President</td>
<td>Coalition to SAVE the Menominee River, Inc.</td>
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<tr>
<td>Luis Olmedo</td>
<td>Executive Director</td>
<td>Comité Civico Del Valle</td>
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<td>Ruth Santiago</td>
<td>Lawyer</td>
<td>Comité Diálogo Ambiental</td>
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<td>Felipe Aguirre</td>
<td>Coordinator</td>
<td>Comité Pro Uno</td>
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<td>Ricardo Pulido</td>
<td>Executive Director</td>
<td>Community Dreams</td>
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<tr>
<td>Lisa Lappin</td>
<td>Founder and Administrator</td>
<td>Concerned Paramount Residents Fight Pollution</td>
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<tr>
<td>Mary Ann Lucking</td>
<td>Director</td>
<td>CORALations</td>
</tr>
<tr>
<td>Laura Olah</td>
<td>Executive Director</td>
<td>Citizens for Safe Water Around Badger</td>
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<tr>
<td>Mary Gutierrez</td>
<td>Director</td>
<td>Earth Action, Inc.</td>
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<tr>
<td>Christine Santillana</td>
<td>Legislative Counsel</td>
<td>Earthjustice</td>
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<tr>
<td>Laura Cortez</td>
<td>Co-Executive Director</td>
<td>East Yard Communities for Environmental Justice</td>
</tr>
<tr>
<td>Maricela Mares-Alatorre</td>
<td>Member</td>
<td>El Pueblo para el Aire y Agua Limpia de Kettleman City</td>
</tr>
<tr>
<td>Fred Brancato</td>
<td></td>
<td>Elders for Future Generations</td>
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<tr>
<td>Magali-Sanchez Hall</td>
<td>Executive Director</td>
<td>EMERGE</td>
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<tr>
<td>Tara Thornton</td>
<td>Deputy Director</td>
<td>Endangered Species Coalition</td>
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<td>Cynthia Kanner</td>
<td>Executive Director</td>
<td>Environmental Defenders of McHenry County</td>
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<tr>
<td>Abel Russ</td>
<td>Senior Attorney</td>
<td>Environmental Integrity Project</td>
</tr>
<tr>
<td>Gar Smith</td>
<td>Co-founder and Director</td>
<td>Environmentalists Against War</td>
</tr>
<tr>
<td>John E. Peck</td>
<td>Executive Director</td>
<td>Family Farm Defenders</td>
</tr>
</tbody>
</table>

*Note: The list includes names and titles for a variety of organizations and positions, representing a diverse group of environmental advocates and activists.*
Michael Roth
President
Our Santa Fe River

Brooks Armstrong
President
People for Protecting Peace River

Martha Dina Arguello
Executive Director
Physicians for Social Responsibility-Los Angeles

Mike Engle
Chair
Portneuf Resource Council

Elizabeth O’Nan
Director
Protect All Children’s Environment

Amanda Kiger
Executive Director
River Valley Organizing

Vicki Berenson
Safe Skies Clean Water Wisconsin

Robert Gould, MD
President
San Francisco Bay Physicians for Social Responsibility

Joe Ritchie
Executive Director
Saratoga Sites Against Norlite Emissions

Terrie Green
Executive Director
Shore Up Marin City

Leslie Fields
Director, Policy, Advocacy and Legal
Sierra Club

Jeffrey Lamont
SOH2O

Modesta Pulido
Chairperson
St. Philomena Social Justice Ministry

Kristin Shrader-Frechette
President
Stop Toxic Housing in Pasadena

Tea Tanaka
Stop EtO

Janet Johnson
Co-coordinator
Sunflower Alliance

Kathy Hawes
Executive Director
Tennessee Clean Water Network

Robin Schneider
Executive Director
Texas Campaign for the Environment

Jan Dell
Independent Engineer
The Last Beach Cleanup

Jackie Nuñez
Founder
The Last Plastic Straw

Marylia Kelley
Executive Director
Tri-Valley CAREs

Joanie Steinhaus
Gulf Program Director
Turtle Island Restoration Network

Cheryl Sommer
President
United Congregations of Metro-East

Anayra Santory, Ph.D
Universidad de Puerto Rico, Río Piedras

Luis A. Bonilla-Soto
Full Professor in Environmental Health
University of Puerto Rico

Miriam Gordon
Policy Director
Upstream
Bianca Lopez and Tom Helme  
Co-Founders, Project Directors  
*Valley Improvement Projects*

John Blair  
President  
*Valley Watch*

Myrna Pagán  
Director  
*Vidas Viequenses Valen*

Bart Mihailovich  
Organizing Manager  
*U.S. Waterkeeper Alliance*

Charlene  
Waste Issues Representative  
*Waukesha County Environmental Action League*

Janice Schroeder  
Core Member  
*West Berkeley Alliance for Clean Air and Safe Jobs*

Kristen Mello  
Director  
*Westfield Residents Advocating For Themselves*

Anabell Romero Chavez  
Board Member  
*Wilmington Improvement Project*

Jennifer Giegerich  
Government Affairs Director  
*Wisconsin Conservation Voters*

Hannah Mortensen  
Executive Director  
*Wisconsin Environmental Health Network*

Abby Lois  
Executive Director  
*Wisconsin Health Professionals for Climate Action*

Vicki Berenson  
Interim Administrative Coordinator  
*Wisconsin Network for Peace and Justice*

Al Gedicks  
*Wisconsin Resources Protection Council*

Paul Connett, Ph.D  
Professor Emeritus  
*Work on Waste, USA*

Felix Aponte-Ortiz  
William Anderson
August 2, 2021

The Honorable Thomas R. Carper  
Chair, Senate Committee on Environment and Public Works  
Washington, D.C., 20510

The Honorable Shelley Moore Capito  
Ranking Member, Senate Committee on Environment and Public Works  
Washington, D.C., 20510

Dear Chairman Carper and Ranking Member Capito:

On behalf of the undersigned organizations, we wholeheartedly support the nomination of Dr. Carlton Waterhouse to serve as Assistant Administrator for the Office of Land and Emergency Management (OLEM).

The Environmental Protection Agency’s (EPA) Office of Land and Emergency Management is responsible for using well-established science and data to oversee and enforce critical land and waste programs like Superfund and Risk Management. OLEM is further charged with implementing environmental laws to protect public health and the environment from toxic waste, spills and releases of toxic chemicals and hazardous materials from facilities in communities across the country.

Dr. Waterhouse is well-qualified to lead this office. He brings almost three decades of experience to the table as an international expert of environmental law and environmental justice and holds a Ph.D. in social ethics. His academic experience is impeccable, earning degrees in science, theology, and law. In addition, he has deep roots within the EPA. Dr. Waterhouse began his law career as an attorney at EPA’s Office of Regional Counsel in Atlanta, Georgia. He moved on to the Office of General Counsel in Washington, D.C. and acted as chief counsel for several notable cases, serving as both a national and regional expert on environmental justice. Dr. Waterhouse earned three of EPA’s prestigious national awards. Dr. Waterhouse has demonstrated his commitment and tenacity to protect public health, the environment, and uplift the needs of environmental justice communities.
Dr. Waterhouse has also been a champion for environmental justice outside the courtroom and agency. During his tenure as a Professor at the University of Indiana School of Law, Dr. Waterhouse testified at a U.S. Commission on Civil Rights hearing regarding a coal-fired power plant in Waukegan, IL, highlighting how communities of color and low-income communities disproportionately experience the brunt of pollution, which was clearly demonstrated by the mostly Latino community facing coal ash contamination near the Waukegan coal plant. After joining the faculty at Howard University School of Law in 2019, Dr. Waterhouse created the Howard University Environmental Justice Center, a platform for engagement, scholarship, and service at the intersection of environmental law and civil rights. The Environmental Justice Center offered law students the chance to develop the skill and passion to help address longstanding environmental concerns, and tackle new threats created by climate change, by providing legal and advocacy support to communities most in need.

Dr. Waterhouse’s unique combination of skills, experience and vision is precisely what EPA needs at this critical moment in history. Few people are as well qualified to lead the Office of Land and Emergency Management as Dr. Carlton Waterhouse. We urge the Committee to support the nomination of Dr. Waterhouse to serve as Assistant Administrator for the Office of Land and Emergency Management.

Respectfully,

Christine Santillana, Esq.
Legislative Counsel
Earthjustice

Mark N. Templeton, Esq.
Director
Abrams Environmental Law Clinic, University of Chicago Law School

Jennifer Peters
National Water Programs Director
Clean Water Action

Ruth Santiago, Esq.
Counsel
Comite Dialogo Ambiental, Inc.

Robyn Jackson
Climate & Energy Outreach Coordinator
Diné C.A.R.E.

Akeshea Daniels
Maritza Lopez
East Chicago Calumet Coalition Community Advisory Group

Carol Andress
Associate Vice President for Congressional Affairs
Environmental Defense Fund

Eric Schaeffer, Esq.
Director
Environmental Integrity Project
Howard Learner, Esq.
Executive Director
Environmental Law & Policy Center

Tim Maloney
Senior Policy Director
Hoosier Environmental Council

Barbara Bolling Williams, Esq.
President
Indiana State Conference of the NAACP

Ashley Williams
Executive Director
Just Transition Northwest Indiana

Madeleine Foote
Deputy Legislative Director
League of Conservation Voters

Nancy C. Loeb, Esq.
Clinical Professor of Law
Director, Environmental Advocacy Clinic
Northwestern Pritzker School of Law

Elliot Brinkman
Executive Director
Prairie Rivers Network

Eric Sirota, Esq.
Director of Housing Justice
Shriver Center on Poverty Law

Dalal A. Aboulhosn
Acting Deputy Director of Policy, Advocacy and Legal
Sierra Club

Daniel Estrin, Esq.
General Counsel & Advocacy Director
Waterkeeper Alliance